Financial statements of

# The Corporation of the City of Oshawa

December 31, 2011

# **Deloitte**

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## **Independent Auditor's Report**

To the Board Members, Members of Council, Inhabitants and Ratepayers of the Corporation of the City of Oshawa

We have audited the accompanying consolidated financial statements of the Corporation of the City of Oshawa, which comprise the consolidated statement of financial position as at December 31, 2011, and the consolidated statements of operations, change in net debt and cash flows for the year then ended, and a summary of significant accounting policies and other explanatory information.

### Management's Responsibility for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these consolidated financial statements based on our audit. We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the consolidated financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the consolidated financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the consolidated financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the consolidated financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the consolidated financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### Opinion

In our opinion, the consolidated financial statements present fairly, in all material respects, the financial position of the Corporation of the City of Oshawa as at December 31, 2011, and the results of its operations, change in its net financial assets, and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Chartered Accountants

Licensed Public Accountants

Deloitte + Touche LLP

June 25, 2012

# THE CORPORATION OF THE CITY OF OSHAWA CONSOLIDATED STATEMENT OF FINANCIAL POSITION

December 31, 2011

	2011	2010
Financial assets	\$	\$
Cash and cash equivalents	11,498,982	9,780,967
Investments	33,989,258	34,549,634
Taxes receivable	8,057,028	9,299,619
Accounts receivable	7,177,276	8,185,262
Other assets	101,500	101,500
Investment in Oshawa Power and Utilities Corporation (Note 3)	42,577,400	38,779,400
Total	. 103,401,444	100,696,382
Liabilities		
Accounts payable and accrued liabilities	19,027,180	19.671.964
Deferred revenue (Note 4)	52,524,863	47,164,085
Employee future benefits and other liabilities (Note 5)	44,103,260	41,708,659
Long-term liabilities (Note 6)	84,003,233	89,373,954
Total	199,658,536	197,918,662
Net debt	(96,257,092)	(97,222,280)
Non-financial assets	•	
Tangible Capital Assets (Note 7)	565,786,195	558,671,926
Inventory and prepaid expenses	1,261,730	441,561
Total	567,047,925	559,113,487
Accumulated surplus (Note 8)	470,790,833	461,891,207

Commitments (Note 13)

The accompanying notes are an integral part of these financial statements.

# THE CORPORATION OF THE CITY OF OSHAWA CONSOLIDATED STATEMENT OF OPERATIONS year ended December 31, 2011

	Budget (Note 15) (unaudited)	2011	2010
·	` <b>\$</b>	\$	\$
Revenues			
Property taxation	106,480,800	105,839,892	105,010,441
Taxation from other governments	2,489,300	2,909,591	3,071,098
User charges	16,911,300	16,082,140	13,539,956
Government grants	9,303,900	8,919,907	8,410,544
Contributions from developers - earned	2,201,200	2,156,195	4,728,799
Revenue recognized on assumed assets	3,715,000	3,716,066	1,912,366
Federal gas tax revenue	3,418,400	3,418,403	2,473,864
Investment income	794,200	1,030,725	987,109
Penalties and interest on taxes	1,687,000	1,481,295	1,687,396
Licenses and permits	3,157,800	3,785,058	4,718,705
Fines	1,115,000	1,124,746	985.107
Oshawa Power and Utilities Corporation net income (Note 3)	1,100,000	5,398,000	4,410,000
Other	392,400	7,630,689	5,063,517
Total revenues	152,766,300	163,492,707	156,998,902
Expenses (Note 11)			
General government	28,689,021	26,717,191	25,471,198
Protection to persons and property	29,312,228	30,139,481	27,726,606
Transportation services	28,248,755	34,256,320	33,163,722
Environmental services	6,333,021	6,200,272	5,765,434
Health services	469,807	449,450	474,806
Social and family services	1,547,271	1,547,271	1,480,753
Social housing	539,073	504,131	408.27
Recreation and cultural services	50,303,885	51,008,245	46,828,092
Planning and development services	2,620,636	3,770,720	5,234,141
Total expenses	148,063,697	154,593,081	146,553,023
Annual surplus	4,702,603	8,899,626	10,445,879
accumulated surplus, beginning of year	461,891,207	461,891,207	451,445,328
Accumulated surplus, end of year	466,593,810	470,790,833	461,891,207

The accompanying notes are an integral part of these financial statements.

# THE CORPORATION OF THE CITY OF OSHAWA CONSOLIDATED STATEMENT OF CHANGE IN NET DEBT year ended December 31, 2011

	2011	2010
	\$	\$
Annual surplus	8,899,626	10,445,879
Amortization of tangible capital assets Acquisition of tangible capital assets Loss on sale of tangible capital assets	24,211,743 (32,200,373) 874,361	23,268,801 (44,532,635) 5,666,888
Change in inventory and prepaid expenses  Decrease/(increase) in net debt	(820,169) 965,188	80,661 (5,070,406)
Net debt, beginning of year	(97,222,280)	(92,151,874)
Net debt, end of year	(96,257,092)	(97,222,280)

The accompanying notes are an integral part of these financial statements.

# THE CORPORATION OF THE CITY OF OSHAWA CONSOLIDATED STATEMENT OF CASH FLOWS

year ended December 31, 2011

	2011	2010
Operating Activities	\$	\$
Annual surplus	8,899,626	10,445,879
Items not involving cash:		
Amortization	24,211,743	23,268,801
Loss on disposal of assets	874,361	5,666,888
Assumed assets recognized as revenue	(3,716,066)	(1,912,366
Net change in non-cash working capital:		
Decrease in taxes receivable	1,242,591	2,901,622
Decrease/(increase) in accounts receivable	1,007,986	(2,236,125
(Decrease) / increase in accounts payable and accrued liabilities	(644,784)	2,417,720
Increase in deferred revenue	5,360,778	539,582
Increase in employee future benefits and other liabilities	2,394,601	1,511,271
(Increase)/Decrease in inventory and prepaid expenses		
· · · ·	(820,169)	80,661
Oshawa Power and Utilties Corporation net income, which does not involve cash	(5,398,000)	(4,410,000
	33,412,667	38,273,933
Capital Activities		
Acquisition of tangible capital assets	(28,484,307)	(42,620,269)
Financing		-
Debenture debt retired	(5,370,721)	(5,053,047)
New debt issued	(0,570,721)	860,800
	(5,370,721)	(4,192,247)
		-
investing		
•	560 27 <b>6</b>	(4.092.004)
Net change in investments	560,376 1 600,000	(4,083,994)
•	1,600,000	1,500,000
Net change in investments	•	1,500,000
Net change in investments	1,600,000	(4,083,994) 1,500,000 (2,583,994) (11,122,577)
Net change in investments Dividend received from OPUC	1,600,000 2,160,376	1,500,000

The accompanying notes are an integral part of these financial statements.

The Corporation of the City of Oshawa is a lower tier municipality in the Province of Ontario, Canada. It conducts its operations guided by the provisions of provincial statutes such as the Municipal Act, Municipal Affairs Act and related legislation.

### 1. SIGNIFICANT ACCOUNTING POLICIES

The consolidated financial statements of The Corporation of the City of Oshawa (the "City") are the representations of management prepared in accordance with generally accepted accounting principles as recommended by the Public Sector Accounting Board ("PSAB") of the Canadian Institute of Chartered Accountants ("CICA"). Significant aspects of the accounting policies adopted by the City are as follows:

### **Reporting Entity**

The consolidated financial statements reflect the assets, liabilities, revenues, expenses and accumulated surplus of the reporting entity. The reporting entity is comprised of all organizations, committees and local boards controlled by the City, including the following:

Oshawa Public Library Board Oshawa Central Business District Improvement Area

Inter-departmental and inter-organizational transactions and balances between these organizations have been eliminated.

The City's investment in the Oshawa Power and Utilities Corporation ("OPUC") is accounted for on the modified equity basis, consistent with generally accepted accounting principles as recommended by PSAB for investments in government business enterprises. Under the modified equity basis, the business enterprise's accounting policies are not adjusted to conform with those of the City, and interorganizational transactions and balances are not eliminated. The City recognizes its equity interest in the annual income or loss of OPUC in its consolidated statement of operations with a corresponding increase or decrease in its investment asset account. Any dividends that the City may receive from OPUC will be reflected as reductions in the investment asset account.

## 1. Significant Accounting Policies (continued)

#### **Basis of Accounting**

The consolidated financial statements are prepared under the accrual basis of accounting.

The accrual basis of accounting recognizes revenue in the fiscal year in which transactions or events occurred that gave rise to the revenue and became measurable. Expenses are recognized as they are incurred and measurable as a result of receipt of goods or services and the creation of a legal obligation to pay.

#### **Non-Financial Assets**

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations.

### **Tangible Capital Assets**

Tangible capital assets are recorded at cost which includes all amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The cost, less residual value, of the tangible capital assets excluding land are amortized on a straight line basis over their estimated useful lives as follows:

	Useful life - years
Land improvements	20 - 40
Buildings	10 - 50
Machinery and equipment	3 - 25
Vehicles	4 - 25
Furniture	7
Linear assets	15 - 50
Other assets	5 - 50

One half of the amortization is charged in the year of acquisition and in the year of disposal. Assets classified as work-in-progress are not amortized until the asset is available for productive use.

## 1. SIGNIFICANT ACCOUNTING POLICIES (continued)

### **Contribution of Tangible Capital Assets**

Tangible capital assets received as contributions are recorded at their fair value on the earlier of the date received or of the transfer of risk and responsibility. Contributed assets are recorded as revenue.

#### Intangible Assets

Intangible assets and natural resources that have been purchased are not recognized as assets in the financial statements.

#### Interest Capitalization

The City's tangible capital asset policy does not allow for the capitalization of interest costs associated with the acquisition or construction of tangible capital assets.

#### Reserves and Reserve Funds

Certain amounts, as approved by City Council, are set aside in reserves and reserve funds for future operating and capital purposes. Transfers to and/or from these reserves and reserve funds are reported as an adjustment to the respective fund when approved. Reserves and reserve funds form part of the accumulated surplus balance.

#### **Government Transfers**

Government transfers are recognized as revenues in the period in which events giving rise to the transfer occur, providing the transfers are authorized, any eligibility criteria have been met, and reasonable estimates of the amounts can be made.

### 1. SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Deferred Revenue**

The City receives development charge contributions, payments in lieu of parkland and gas tax funding under the authority of federal/provincial legislation and City bylaws. These funds by their nature are restricted in their use and until applied to applicable capital works, are recorded as deferred revenue. Amounts applied to qualifying capital projects are recorded as revenue in the fiscal year they are expended. The City also receives revenue for user charges and fees which have been collected but for which the related services have yet to be performed. These amounts are also recorded as deferred revenue and will be recognized as revenues in the fiscal year the services are performed.

#### Taxation and Related Revenue

Property tax billings are prepared by the City based on an assessment roll provided by the Municipal Property Assessment Corporation ("MPAC"). All assessed property values in the City are established by MPAC based on a common valuation date.

#### Investment Income

Investment income is reported as revenue in the fiscal year earned. Investment income earned on development charges, parkland obligatory reserve funds and federal gas tax reserve funds is added to the reserve fund balance and forms part of the respective deferred revenue balance.

#### **Post Employment Benefits**

The present value of the cost of providing employees with future benefit programs is recognized as employees earn these entitlements through service. The cost of the benefits earned by employees is actuarially determined using the projected benefit method prorated on service and management's best estimate of retirement ages of employees and expected health care costs. Actuarial gains or losses are amortized on a straight-line basis over the expected average remaining service life of all employees covered.

### 1. SIGNIFICANT ACCOUNTING POLICIES (continued)

### Accounting for School Boards and Region of Durham Transactions

The taxation, other revenues, expenditures, assets and liabilities with respect to the operations of the School Boards and Region of Durham are not reflected in the municipal balances of these financial statements.

#### **Trust Funds**

Trust funds and their related operations administered by the municipality are not consolidated, but are reported separately on the "Trust Funds Statement of Financial Activities and Fund Balance" and the "Trust Funds Statement of Financial Position".

#### **Use of Estimates**

The preparation of consolidated financial statements, in conformity with Canadian generally accepted accounting principles, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures during the period. Actual results could differ from these estimates. Accounts requiring significant estimates include accounts receivable, accrued liabilities, employee future benefits and other liabilities, and tangible capital assets.

#### 2. OPERATIONS OF SCHOOL BOARDS AND THE REGION OF DURHAM

During 2011, requisitions were made by the School Boards and the Region of Durham requiring the City to collect property taxes and payments in lieu of property taxes on their behalf. The amounts collected and remitted are summarized in the following table:

		2011		2010
	School Boards	Region	Total	Total
Property taxes Taxation from	\$55,159,683	\$113,749,696	\$168,909,379	\$167,792,335
other governments	-	1,642,359	1,642,359	825,325
Total amounts transferred	\$55,159,683	\$115,392,055	\$170,551,738	\$168,617,660

# 3. INVESTMENT AND EQUITY IN OSHAWA POWER AND UTILITIES CORPORATION

In accordance with the requirements of Bill 35 (the Energy Competition Act, 1998), the City passed a transfer by-law, effective November 1, 2000, that transferred substantially all of the assets and liabilities of Oshawa Public Utilities Commission ("the Commission") to Oshawa Power and Utilities Corporation ("OPUC"). OPUC has carried on the former business of the Commission with all the rights, duties, obligations, and responsibilities. The City is the sole shareholder of the OPUC.

The City's investment in OPUC is as follows:

	2011	2010
Total Investment/Equity, beginning of year Changes during year:	\$38,779,400	\$35,869,400
Net income of OPUC	5,398,000	4,410,000
Dividends received from OPUC	(1,600,000)	(1,500,000)
Total Investment/Equity, end of year	\$42,577,400	\$38,779,400

The City holds 1,000 common shares of the OPUC representing 100% of the outstanding shares. With Council approval, the proceeds from the current year

# 3. INVESTMENT AND EQUITY IN OSHAWA POWER AND UTILITIES CORPORATION (continued)

dividend were transferred to operations with a corresponding reduction in equity in OPUC.

The following table provides condensed financial information in respect of the financial position of OPUC as at December 31, 2011 and its operations.

	2011	2010
Financial position		
Current assets	\$35,853,400	\$ 43,545,400
Capital assets	69,626,000	59,660,000
Deferred charges and other assets	10,473,000	10,635,000
Total assets	115,952,400	113,840,400
Current liabilities	18,013,000	19,106,000
Long-term liabilities	55,362,000	55,955,000
Total liabilities	73,375,000	75,061,000
Net assets	\$42,577,400	\$38,779,400

	Year Ended December 31, 2011	Year Ended December 31, 2010
Results of operations		
Revenue	\$118,408,000	\$102,743,000
Operating expenses	113,010,000	98,333,000
Income for the period	\$5,398,000	\$4,410,000
Dividends paid	\$1,600,000	\$1,500,000

Included in revenue above is \$4,455,376 (2010 - \$4,846,944) earned from the City for services provided. Operating expenses above include \$264,020 (2010 - \$264,020) paid to the City for net rent at 100 Simcoe Street, Oshawa, ON.

## 4. DEFERRED REVENUE

Deferred revenue consists of the following:		
Deferred revertue consists of the following.	2011	2010
Obligatory reserve funds		
Development charges	\$40,810,750	\$38,738,758
Parkland	893,501	792,446
Federal gas tax	6,594,111	5,641,941
Other	4,226,501	1,990,940
Total	\$52,524,863	\$47,164,085
Continuity of deferred revenue is as follows:	2011	2010
Balance, beginning of year	\$47,164,085	\$46,624,503
Developer contributions collected	\$47,164,085 3,420,876	\$46,624,503 4,816,373
Developer contributions collected	3,420,876	4,816,373
Developer contributions collected Federal gas tax	3,420,876 4,343,273	4,816,373 4,343,273
Developer contributions collected Federal gas tax Other collections	3,420,876 4,343,273 5,655,796	4,816,373 4,343,273 3,059,112
Developer contributions collected Federal gas tax Other collections	3,420,876 4,343,273 5,655,796 485,728	4,816,373 4,343,273 3,059,112 277,018
Developer contributions collected Federal gas tax Other collections Interest earned	3,420,876 4,343,273 5,655,796 485,728	4,816,373 4,343,273 3,059,112 277,018
Developer contributions collected Federal gas tax Other collections Interest earned Less:	3,420,876 4,343,273 5,655,796 485,728 13,905,673	4,816,373 4,343,273 3,059,112 277,018 12,495,776
Developer contributions collected Federal gas tax Other collections Interest earned  Less: Developer contributions used	3,420,876 4,343,273 5,655,796 485,728 13,905,673	4,816,373 4,343,273 3,059,112 277,018 12,495,776
Developer contributions collected Federal gas tax Other collections Interest earned  Less: Developer contributions used Federal gas tax used	3,420,876 4,343,273 5,655,796 485,728 13,905,673 2,677,276 3,427,795	4,816,373 4,343,273 3,059,112 277,018 12,495,776 6,265,731 2,473,864

#### 5. EMPLOYEE FUTURE BENEFITS AND OTHER LIABILITIES

Employee benefits, post employment and other liabilities are comprised of the following:

	2011	2010
Future payments required to WSIB	\$8,047,123	\$7,495,795
Accumulated sick leave benefit plan entitlements	7,782,029	7,314,380
Post employment benefits	27,101,413	25,618,751
Other liabilities	1,172,695	1,279,733
Total	\$44,103,260	\$41,708,659

### (a) Future payments required to WSIB

With respect to responsibilities under provisions of the Workplace Safety and Insurance Board ("WSIB") Act, the City has elected to be treated as a Schedule 2 employer and therefore remits payments to the WSIB as required to fund disability payments. The estimated liability reported in these financial statements is based on an actuarial valuation update completed February 29, 2012.

### (b) Accumulated sick leave benefit plan entitlements

Under the sick leave benefit plan, unused sick leave can accumulate and employees may become entitled to a cash payment when they leave the City's employ. The estimated liability reported in these financial statements is based on an actuarial valuation update completed February 29, 2012.

## (c) Post employment benefits

The City makes available to qualifying employees certain non-pension retirement benefits for extended health care and life insurance.

The accrued benefit liability and expense figures for the year ended December 31, 2011 are based on the results and assumptions determined by actuarial valuation completed February 29, 2012.

# 5. EMPLOYEE FUTURE BENEFITS AND OTHER LIABILITIES (continued)

The significant actuarial assumptions adopted in estimating the City's accrued post employment benefits liability are as follows:

Discount rate 4.5%

Future inflation rates 2% per annum

Medical benefit cost escalation 8% per year reducing to 5% per year over 6 years

Information about the City's employee benefits, post employment benefits and other liabilities is as follows:

Liability for post employment benefits as at Jan. 1, 2011	\$41,708,659
Current period service cost	1,589,389
Amortization of actuarial losses	1,106,436
Interest	1,962,901
Benefits paid	(2,264,125)
Liability for post employment benefits as at Dec. 31, 2011	\$44,103,260

The unamortized actuarial loss included in the year end liability is as follows:

Accrued benefit obligation	\$44,227,945
Unamortized actuarial losses	(124,685)
Liability for post employment benefits and other liabilities	\$44,103,260
Liability for poor on project	

### 6. LONG-TERM LIABILITIES

- (a) Long-term liabilities are comprised of debentures issued by the Region of Durham for which the City has assumed responsibility for the payment of principal and interest charges. Interest rates vary from 4.58% to 9.25%.
- (b) Future principal payments required for payment of net long-term liabilities are summarized as follows:

2012 \$	2013 \$	2014 \$	2015 \$	2016 \$	Total \$
24,927,793	2,830,877	2,962,126	3,107,056	3,259,125	37,086,977
		Payable in 20 Payable in 20	17 to 2021 122 and therea	fter	18,790,436 28,125,820 84,003,233

- (c) Debt payments in 2012 include a balloon payment of \$20,297,000 which will be refinanced through the issue of a ten year debenture.
- (d) Approval of the Ontario Municipal Board has been obtained for the long-term liabilities issued by the Region of Durham for the City on or before December 31, 1992. Those issued after December 31, 1992 have been approved by by-law. The annual principal and interest payments required to service these liabilities are within the annual debt repayment limits prescribed by the Ministry of Municipal Affairs and Housing.
- (e) Principal repaid on long-term liabilities in 2011 amounted to \$5,370,721 (2010 \$5,053,047).
- (f) Interest expense on long-term liabilities in 2011 amounted to \$4,755,413 (2010 \$4,988,644).

#### 7. TANGIBLE CAPITAL ASSETS

Tangible capital assets consist of the following:

3 3	2011	2010
Land	\$130,540,776	\$128,492,813
Land improvements	24,815,714	19,277,288
Buildings	145,200,468	138,086,960
Machinery & equipment	10,301,491	9,260,841
Vehicles	9,724,466	7,383,201
Furniture	1,235,770	1,283,957
Linear assets	229,488,234	227,967,613
Other assets	7,930,298	6,358,102
	\$559,237,217	\$538,110,775
Work-in-progress	6,548,978	20,561,151
Total	\$565,786,195	\$558,671,926

### i) Contributed tangible capital assets

The City records all tangible capital assets contributed by an external party at fair value on the earlier of the date received or of the transfer of risk and responsibility. Typical examples are land, roadways, and storm sewer lines installed by a developer as part of a subdivision agreement. Transfers of tangible capital assets in 2011 amounted to \$3,716,066 (2010 - \$1,912,366).

### ii) Tangible capital assets recognized at nominal value

Certain assets have been assigned a nominal value of one Canadian dollar because of the difficulty of determining a tenable valuation and/or the assets were older than their estimated expected useful lives, and therefore were fully amortized.

#### iii) Works of art and historical treasures

The City protects and preserves a number of owned historical buildings, collections of equipment, artifacts, documents and exhibits and works of art. These assets are not held for financial gain or to provide service but rather for public exhibition, education or research in furtherance of public service. These historical treasures and works of art are not recognized as tangible capital assets in the financial statements. The acquisition or betterment of such assets is recognized in the financial statements as an operating expense.

#### 8. ACCUMULATED SURPLUS

Accumulated surplus consists of the following:

	2011	2010
Operating fund	\$273,580	\$486,889
Capital fund	(42,473,391)	(40,692,709)
Reserves and reserve funds	32,733,542	35,728,314
Unfunded liabilities	(128,106,493)	(131,082,613)
Net equity in OPUC	42,577,400	38,779,400
Invested in tangible capital assets	565,786,195	558,671,926
Total	\$470,790,833	\$461,891,207

#### 9. PENSION AGREEMENTS

The City makes contributions to the Ontario Municipal Employees Retirement System ("OMERS"), which is a multi-employer plan, on behalf of all regular, full-time and eligible other-than-continuous full-time employees. The plan is a defined benefit plan that specifies the amount of the retirement benefit to be received by the employees based on the length of service and rates of pay.

Contributions made by the City in 2011 amounted to \$4,107,958 (2010 - \$4,107,445).

#### 10. TRUST FUNDS

Trust funds administered by the City amounting to \$911,702 (2010 - \$891,231) are presented separately in the Trust Fund Statement of Financial Activities and Fund Balance and Statement of Financial Position.

### 11. EXPENSES BY OBJECT

The following is a summary of the expenditures reported on the Consolidated Statement of Operations by object of expenses:

	2011	2010
Salaries, wages and benefits	\$80,255,354	\$77,736,871
Interest on long-term debt	4,755,413	4,988,645
Materials and supplies	37,855,155	32,586,314
Rents and financial expenses	195,241	420,588
Transfer payments	7,320,175	7,551,804
Amortization	24,211,743	23,268,801
Total	\$154,593,081	\$146,553,023

#### 12. CONTINGENCIES

The City of Oshawa has been named as defendant in certain legal actions in which damages have been sought. The outcome of these actions is not determinable as at December 31, 2011 and accordingly no provision has been made in these financial statements for any liability that may result.

The City transferred its responsibility for public transit to the Region of Durham on January 1, 2006 and all related assets and liabilities. Despite this, the Region of Durham has stated the City should fund the employee related liabilities accrued prior to January 1, 2006. In March 2011, the Region issued a statement of claim against the City to determine responsibility for the obligation through a legal process. The amount of the settlement, if any, is not determinable at this time.

#### 13. COMMITMENTS

Minimum payments under operating leases for computer equipment and occupancy at 44 Simcoe Street are as follows:

2012	\$ 542,748
2013	\$ 376,384
2014	\$ 180,602
2015	\$ 54,400
2016	\$ 54,400
Thereafter	\$ 258,400

#### 14. GUARANTEES

The City's primary guarantees include indemnities in favour of third parties, such as purchase and sale agreements, confidentiality agreements, engagement letters with advisors and consultants, outsourcing agreements, leasing contracts, information technology agreements and service agreements.

These indemnification agreements may require the City to compensate counterparties for losses incurred by the counterparties as a result of breaches in representation and regulations or as a result of litigation claims or statutory sanctions that may be suffered by the counterparty as a consequence of the transaction. The terms of these indemnities are not explicitly defined and the maximum amount of any potential reimbursement cannot be reasonably estimated.

The nature of these indemnification agreements prevents the City from making a reasonable estimate of the maximum exposure due to the difficulties in assessing the amount of liability which stems from the unpredictability of future events and the unlimited coverage offered to counterparties. Historically, the City has not made any significant payments under such or similar indemnification agreements and therefore, no amount has been accrued in the financial statements with respect to these agreements.

#### 15. BUDGET FIGURES

The budgets originally approved by City Council for 2011, adjusted as noted below, are reflected on the Consolidated Statement of Operations.

- An amount for amortization expense has been added and is based on management's best estimate of amortization expense determined at the beginning of the year. Amortization expense was not included in the original Council approved budget.
- Amounts included in the original Council approved capital budget which are not recognized as tangible capital assets are included in Consolidated Statement of Operations under the appropriate functional expense category.

## 15. BUDGET FIGURES (continued)

Budget figures have been reclassified for purposes of these consolidated financial statements to comply with PSAB reporting requirements and are not audited. For Tangible Capital Assets, budgets are set for individual projects. As many capital projects are carried out over one or more years it is not practical to present annualized budget information on the Consolidated Statement of Change in Net Debt.

#### 16. SEGMENTED REPORTING

The City of Oshawa is a diversified lower tier municipal government that provides a wide range of services to the residents including Fire, Library, Recreation, Waste Collection, Airport, Cemetery, and others. For segmented reporting purposes, financial information is presented by functional classification as categorized by the Financial Information Return required by the Province.

#### **General Government**

Corporate Services is primarily responsible for the provision of internal services that support the work of City Council, management and staff across all municipal departments as well as for the provision of external services to the public. These services are provided through the governance and corporate management divisions including City Clerk, Information Technology, Finance, and Human Resources.

## **Protection to Persons and Property**

Protection is comprised of Fire Services and Municipal Law Enforcement and Licensing Services ("MLELS"). Fire Services is responsible to provide fire suppression, fire prevention, education, planning and emergency incident services to the City of Oshawa. MLELS is responsible for the investigation and enforcement of various municipal by-laws related to property standards, lot maintenance, zoning, signs, noise, parking and animal services.

### 16. SEGMENTED REPORTING (continued)

### **Transportation Services**

The majority of transportation services are provided by Works and Transportation and Engineering Services. The primary responsibilities include inspection and maintenance of the City roads, sidewalks and storm drainage networks, traffic engineering, transportation planning, streetlights, road and sidewalk snow clearing and winter control.

#### **Environmental Services**

Environmental Services are provided by Parks and Environmental Services and Engineering Services that is responsible for sustaining the quality of life for the residents of the City of Oshawa through the collection of organics and residual waste, and monitoring and administering environmental programs.

### **Health and Social Services**

Cemetery Services is the only City branch in this category. Union Cemetery provides maintenance and administration of cemetery operations. Additionally, it ensures the benefit and protection of each citizen who has purchased or has an interest in internment rights within the cemetery.

### **Recreation and Cultural Services**

Recreation Services provide public services that contribute to neighbourhood development and sustainability, the provision of recreation and leisure services such as fitness, skating and aquatic programs, and the support of arts and culture. Parks and Environment Services provide the maintenance, improvement and beautification of parks. This segment includes the Oshawa Public Library which provides facilities and materials to meet the informational, educational, recreational and cultural needs of the City's residents.

## 16. SEGMENTED REPORTING (continued)

## **Planning and Development Services**

Development Services manages urban and rural development, local neighbourhood planning, community development and heritage matters. It ensures an acceptable quality of building construction and maintenance of properties. Development Services also develops and maintains the City's Official Plan and Zoning By-laws and amendments, provides economic and business development, real estate services and administers the Oshawa Municipal Airport.

For each reported segment, revenues and expenses represent amounts that are directly attributable to the segment and amounts that are allocated on a reasonable basis. The accounting policies used in these segments are consistent with those followed in the preparation of the consolidated financial statements.

THE CORPORATION OF THE CITY OSHAWA CONSOLIDATED SCHEDULE OF SEGMENTED DISCLOSURE year ended December 31, 2011

	D				-			2011
	Protection	,	;	i		Health and		
	and persons	ransportation	Kecreation	Planning and	Environmental	social		Round Total
	Grade la num	SOLVICES .	alla callale	nevelopinein	Services	services	Government	Consolidated
	•	<b>59</b> -	₩.	₩		<del>s</del>	4	₩
Expenses								
Salaries and wages	28,145,118	10,521,766	21,918,694	3.164.643	2.057.942	208 478	14 238 714	80 25E 35E
Debt servicing (interest)	•	50,565	4.297,595			13 375	302 979	00,233,333 A 755 A 13
Amortization	868,438	12.154.491	7,303,790	374 355	1 984 703	56.078	1 460 020	0,14,00,40
Loss on Diposal of TCA				2	20.1	076'00	000'604'1	647,112,42
Other expenses	1,125,925	11,529,498	17,488,167	231,722	2,157,626	2.222.071	10.615.561	45 370 570
	30,139,481	34,256,320	51,008,246	3,770,720	6.200,271	2.500,852	26 717 191	154 593 081
								00,000,101
External tax revenues	21,173,910	24,066,116	35,834,858	2.792.147	4.355.881	1 756 925	18 769 649	108 749 486
External non-tax revenues	1,102,915	16,374,827	19,686,884	2,018,081		568 788	9 593 726	49 345 221
Net income OPUC	-	•					5 398 000	5 398 000
	22,276,825	40,440,943	55.521.742	4.810.228	4.355.881	2 325 713	33 761 375	163 402 707
Net surplus (deficit)					2012021	0. (0	20,101,00	101,251,001
before transfers	(7,862,656)	6,184,623	4,513,496	1,039,508	(1,844,390)	(175,139)	7.044.184	8 899 626

THE CORPORATION OF THE CITY OSHAWA
CONSOLIDATED SCHEDULE OF SEGMENTED DISCLOSURE
year ended December 31, 2010

Expenses Salaries and wages Debt servicing (interest)	Protection to persons and property	Technology	;			Health and		
est)	to persons nd property	Techooographon	:					
est)		convices	Recreation	Planning and	Environmental	social	General	Total
Expenses Salaries and wages Debt servicing (interest)	s	\$	8 Curate	\$	361 VICES	Services	\$	consolidated
Salaries and wages Debt servicing (interest)							-	
Debt servicing (interest)	25,427,487	12,766,689	14,224,240	2,711,083	1,808,630	246,659	14,047,407	71,232,193
	1	(277,368)	4,065,694	i	•	(23,801)	397,599	4,162,124
Amortization	844,760	12,048,640	6,996,977	352,932	1,840,489	52,788	1,132,215	23,268,801
Loss on Diposal of TCA	•	2,203,647	1,524,808	1	•	•	1,938,433	5,666,888
Other expenses	1,454,359	6,422,114	20,016,373	2,170,127	2,116,315	2,088,184	7,955,544	42,223,017
	27,726,606	33,163,722	46,828,092	5,234,141	5,765,434	2,363,830	25,471,198	146,553,023
External tax revenues	20,448,123	24,457,947	34,535,297	3,860,132	4,251,956	1,743,303	18,784,780	108,081,539
External non-tax revenues	1,611,028	15,651,664	10,460,598	498,206	•	633,583	15,652,284	44,507,364
Net income OPUC		•	•	1	•	•	4,410,000	4,410,000
	22,059,151	40,109,612	44,995,896	4,358,338	4,251,956	2,376,886	38,847,064	156,998,902
Net surplus (deficit)								, ,
before transfers	(5,667,455)	6,945,890	(1,832,196)	(875,803)	(1,513,478)	13,056	13,375,866	10,445,879

THE CORPORATION OF THE CITY OF OSHAWA CONSOLIDATED SCHEDULE OF TANGIBLE CAPITAL ASSETS year ended December 31, 2011

		Land		Machinery and			Linear	Other	Work-in	2011
	Land \$	Improvements \$	Buildings \$	Equipment \$	Vehicles \$	Furniture \$	Assets \$	Assets \$	Progress	- Otal
Cost										
Balance, beginning of year	128,492,813	34,534,189	197,273,506	17,561,490	19,106,428	2,449,634	423,630,257	13,494,639	20,561,151	857,104,107
Additions	2,829,212	7,044,367	13,496,012	2,825,665	3,846,835	248,115	13,188,604	2,734,122	12,642,751	58,855,683
Disposals	(781,249)	(250,224)	(241,295)	(823,606)	(2,690,605)	(281,984)	(7,001,556)	(455,774)	(26,654,924)	(39,181,217)
Balance, end of year	130,540,776	41,328,332	210,528,223	19,563,549	20,262,658	2,415,765	429,817,305	15,772,987	6,548,978	876,778,573
Accumulated Amortization										
Balance, beginning of year	1	15,256,901	59,186,546	8,300,649	11,723,227	1,165,677	195,662,644	7,136,537		298,432,181
Amortization Expense	,	1,423,879	6,373,455	1,785,015	1,503,945	296,302	11,667,983	1,161,164		24,211,743
Amortization Disposal	•	(168,162)	(232,246)	(823,606)	(2,688,980)	(281,984)	(7,001,556)	(455,012)		(11,651,546)
Balance, end of year		16,512,618	65,327,755	9,262,058	10,538,192	1,179,995	200,329,071	7,842,689		310,992,378
Net Book Value, end of year	130,540,776	24,815,714	145,200,488	10,301,491	9,724,466	1,235,770	229,488,234	7,930,298	6,548,978	565,786,195